

## The Executive

### Minutes of the meeting held on 29 May 2013

Present: Councillor R Leese – in the Chair  
Councillors Andrews, J Battle, R Battle, Khan, N Murphy, S Murphy, Priest and Smith

Also present as Members of the Standing Consultative Panel:  
Councillors Akbar, Craig, Di Mauro, Hyde, Lone, Rahman and Wheale

#### Exe/13/072 Minutes

##### Decision

To approve the minutes of the meetings held on 17 May 2013 as a correct record.

#### **Exe/13/073 An Investment Strategy to secure sufficient high quality school places for Manchester's children and young people through the efficient and effective use of available resources**

(Councillors Andrews, J Battle, R Battle, Khan, N Murphy, S Murphy, Smith, Akbar, Craig, Hyde, Lone, Rahman and Wheale declared personal interests in this item as members of the governing bodies of schools in Manchester)

On 16 January 2013 we had examined the growing demand for primary school places across the city and the action being taken to meet that demand (Minute Exe/13/002). A second report on this issue from the Strategic Director of Children's Services and Commissioning provided more information on the forecasting of the demand and the investment proposals to provide the school places that would be needed.

Since our meeting in January the Government had announced additional capital resources for the Council for school places: a £41.058m basic-need allocation and a £4.185m maintenance allocation. A capital allocation of £38.055m had been carried forward from 2012/13 into this year, making the total capital funding available £83.298m. Against this there were approved schemes of £35.795m and schemes awaiting approval of £15.475m. This left £32.028m uncommitted and available for new investment during 2013/14 and 2014/15. The report examined how those funds should best be deployed to expand primary schools to meet the demand for school places.

The development of future investment options had been based on these principles:

- analysis of available data and understanding of need leading to a series of concrete proposals for permanent build solutions across the city for 2014/15;
- medium term solutions for 2013/14 to include the refurbishment of existing school buildings; the re-use of additional spaces within schools; the conversion of other property owned by the Council; or the use of temporary accommodation if there were no alternatives;

- consolidation of decisions already made with a move from temporary to permanent accommodation where there was clear need;
- decommissioning provision where additional and anticipated growth in pupil numbers is not evidenced; and
- reducing to the greatest extent possible the use of temporary accommodation.

In applying these principles the following options were being considered.

- To continue to expand existing schools on their current sites.
- To promote the expansion of a single overarching organisation on multiple sites (horizontal expansion).
- To promote expansion whereby a school changes the span of the age range it caters for (vertical expansion).
- To make more use of one-off 'spike years' whereby a school may take one additional class and see that one class through the primary phase.
- To commission a new academy.
- To decommission where additional places have not been filled as expected to the extent that the school is significantly disadvantaged without a realistic prospect of an early recovery.
- To collaborate with neighbouring councils to create extra capacity in areas where there are well established patterns of cross border movement.
- To work with free schools and sponsors of new free schools.
- To retain a number of sites as temporary school bases to ensure all children are made a suitable offer.

As well as planning to meet the forecast demand, there was a desire was to create 5% to 8% excess capacity so as to ensure places were available across the city to provide for in-year admissions for children moving into the city.

The report applied the principles and options to an analysis of the supply and demand for primary school places across each of the five Strategic Regeneration Framework (SRF) areas: North Manchester, South Manchester, East Manchester, Central Manchester, and Wythenshawe. In each of the areas the report set out the underlying reasons for the demand for places, the measures already taken to provide additional places and the proposals for specific schools where capacity could be increased. Detailed information on how pupil numbers had already increased in each of the SRF areas was appended to the report. We supported the proposals for each of the SRF areas.

The report also explained how the increasing numbers of primary school age children in the city would, in time, begin to impact on secondary schools. By 2014/15 it was anticipated that there might be a short fall of over 80 places, and that was forecast to increase to almost 1,300 by 2019/20, without any mitigating measures. A working group of secondary head teachers and principals had been established to work with council officers to develop options for increasing the number of secondary school places.

We noted that the Young People and Children Scrutiny Committee had also considered the report at its recent meeting and had endorsed its recommendations (Minute YPC/13/27). The Committee's views on the report's wording on Free Schools had been accepted.

## Decisions

1. To note the actions taken to ensure there are sufficient primary school places.
2. To agree the capital investment proposals outlined in the report will be progressed through the Council's Gateway Process.
3. To agree responsibility for determining the phasing of the capital investment proposals be delegated to the Director of Education and Skills and the City Treasurer in consultation with the Executive Member for Finance and the Executive Member for Children's Services.

### **Exe/13/074 Abraham Moss School**

On 16 January 2013 we authorised the Director of Children's Services to publish formal notices in respect of the proposal to re-designate Abraham Moss High from an 11-16 community high school to a 5-16 community all-through school (Minute Exe/13/003). The Strategic Director for Children's Services and Commissioning now reported to us on the response received following the publication of the statutory notices.

Only one written response had been received: from the head teacher of Abraham Moss High School. That said that he and the school's governing body were highly supportive of re-designation and were pleased that the school was being recognised by the Council as an integral and important part of the wider development of Abraham Moss Centre. The head teacher also raised concerns on a range of matters including the risk that one half of the school could affect the Ofsted assessment of the other half; on the governance arrangements for the expanded school; that the primary phase should not depend on financial subsidy by the secondary school budget. For all of the concerns raised the response of the Director for Education and Skills was set out in the report, and we noted those responses. We agreed that none of the operational or premises related issues raised called in to question the validity of the re-designation of Abraham Moss as a 5-16 community school.

## Decisions

1. To note the report.
2. To agree that the statutory consultation carried out prior to publication of the statutory notices was appropriate as reported to us on 16 January 2013.
3. To agree that the statutory change notice attached conforms to statutory requirements.
4. To agree that the report, its attachments, the additional information available for inspection and the statutory consultation literature, provide sufficient

information on which to reach an informed decision about the proposal, in accordance with statutory guidance.

- 5 To note the comments made and views expressed during the statutory consultation and in response to the statutory notice and agree the proposed designation of Abraham Moss as a 5–16 community school from September 2013.

### **Exe/13/075 20mph Speed Limits on non-major Residential Roads**

In March 2012 we agreed to investigate potential funding mechanisms to implement 20mph speed limits on all C and U classed roads in Manchester with a view to installing the proposed speed limits, subject to public consultation. We also agreed to commission further analysis of speed and accident data and preliminary consultation to determine which roads would be most appropriate for 20mph speed limits or 20mph zones (Minute Exe/12/036).

Since then £500,000 had been allocated from the Council's public health funds for the first phase of 20mph speed limits on residential roads.

Principles had been developed to determine the relative priority for the introduction of new 20mph speed limits across the city's neighbourhoods. These were:

- Target areas with high levels of social deprivation, high density, and those areas which consistently display traffic accident problems.
- Ensure value for money and seek to maximise the positive impact per pound spent.
- Prioritise areas where there is a high level of community interest/engagement with 20mph limits.
- To introduce 20mph in areas where the environmental quality is poor.

Having applied these principles three specific areas were identified as having the highest priority:

- Area 1 - Gorton North & Gorton South
- Area 2 - Miles Platting & Newton Heath and Ancoats & Clayton
- Area 3 - Hulme - East side of A5103 Princess Road, Moss Side and Fallowfield.

We supported those proposals which would, in our view, improve the lives of many Mancunians, and agreed that they should be the subject of consultation with the local ward councillors and other stakeholders.

We noted that this report had also been considered by the Neighbourhoods Scrutiny Committee at its recent meeting and that the Committee had supported its recommendations (Minute NSC/13/28).

### **Decision**

1. To note the contents of the report.

2. To approve the principles that will be used to prioritise the installation of 20mph speed limits.
3. To approve in principle the proposed areas for 20mph speed limits subject to consultation with Ward Members and the Executive Member for Neighbourhood Services.
4. To recommend that the City Council approve an increase in the capital budget of up to £500k to fund these proposals, funded from revenue.
5. **To recommend** that the City Council approve the release of £500k from the Public Health reserve in 2013/14 to fund a revenue contribution to capital outlay and associated revenue costs for the scheme.

### **Exe/13/076 Amendments to the Part VI Housing Allocations Scheme in relation to prospective Foster Carers and Adopters, and for members of the Armed Forces**

In March 2010 we adopted a new Housing Allocations Scheme for the City under Part VI of the Housing Act 1996 (as amended) (Minute Exe/10/35). In September 2012 we reviewed the operation of the Scheme since its introduction (Minute Exe/12/101). The Director of Housing and the Strategic Director of Children's Services and Commissioning now submitted a report to us to seek to amend the Scheme's application to prospective Foster Carers and Adopters, and to members of the Armed Forces.

Potential foster carer and adoptive applicants living in accommodation that does not contain a bedroom not used by another child are not allowed to start the recruitment process. The Council's current Part VI Allocation Scheme also contained barriers to potential foster carers and prospective adopters as it assumed certainty in the numbers of individuals in the prospective "moving group". These two things combined made it difficult for potential foster carer and adoptive parents to be allocated a larger home, yet without the larger home they could not become foster carers or adoptive parents.

Overcoming these barriers required changes to the assessment processes used by Manchester Family Placement Service (MFPS) for potential foster carers and adoptive parents, as well as changes to the processes used for the Council's Part VI Allocation Scheme. For the MFPS to embark upon the significant investment to assess and recruit a particular family who did not have the spare bedroom capacity, it would need to do so with the confidence that the carer would achieve access to accommodation with one or more spare bedrooms if the assessment was successfully concluded. This would involve the MFPS introducing a deferred recommendation into their procedure, which it had agreed to do.

The complementary amendment to the Part VI Allocation Scheme would provide influence over the allocation of a small number of units of accommodation each year to the MFPS to allow conditionally approved foster carers to have Band 1 priority

when bidding for larger properties. Details of the proposed change to the Part VI Allocation Scheme was set out in the appendix to the report.

With respect to armed forces personnel, in November 2012 Government published a new Statutory Instrument requiring housing authorities to frame their allocations scheme to give “additional preference” to particular people who had already been, or would be, awarded reasonable preference by the Councils Scheme. This related to

- a) former members of the Armed Forces
- b) serving members of the Armed Forces who need to move because of a serious injury, medical condition or disability sustained as a result of their service
- c) bereaved spouses and civil partners of members of the Armed Forces leaving Services Family Accommodation following the death of their spouse or partner
- d) serving or former members of the Reserve Forces who need to move because of a serious injury, medical condition or disability sustained as a result of their service

The Council was obliged to incorporate this amendment into its Scheme and the proposed detailed amendment to the Scheme was also appended to the report.

We noted that this report had also been considered by the Young People and Children Scrutiny Committee at its recent meeting and that the Committee had welcomed and supported its recommendations (Minute YPC/13/22).

### **Decision**

1. To adopt amendments to the Part VI Allocations Scheme to add a new category of reasonable preference with additional preference (Band 1) for foster carers and adopters who do not already occupy accommodation that contains a bedroom not used by another child.
2. To adopt amendments to the Part VI Allocations Scheme in relation to prioritisation for particular members of the Armed Forces as described in the report.

### **Exe/13/077 Amendments to the Part VI Housing Allocations Scheme to meet the challenges created by the changes in Welfare**

A further report on the Part VI Housing Allocations Scheme was submitted by the Director of Housing. This one examined the challenges introduced by the changes in welfare, in particular the Housing Benefit entitlement for social housing tenants of working age, known as the Bedroom Tax. The report proposed that amendments be made to the Council's Part VI Allocations Scheme to address the potential for tenants wanting to 'downsize' to a smaller property or those who might be at risk of not meeting the rent on their current property when their welfare benefits were cut. It was proposed that authority be delegated to the Director of Housing to amend the Scheme to respond to the changes made to welfare benefits.

## **Decision**

To delegate authority to the Director of Housing, in consultation with the Executive Member with responsibility for Housing, to make amendments to the Part IV Allocations Scheme to respond to the changes in Housing Benefit entitlement known as the Bedroom Tax.

### **Exe/13/078 Transformation Challenge Award Funding for Electoral Services**

A report was submitted by the Chief Executive outlining proposals for Manchester City Council to submit a bid for Transformation Challenge Award funding to pilot a collaborative approach to elections and electoral registration across Greater Manchester. This would focus on the development of a collaborative approach so that the delivery of local and national elections and registration were as consistent as possible across Greater Manchester. We welcomed this proposal.

## **Decision**

To support Manchester's bid for Transformation Challenge Award funding to host an Elections Co-ordination and Support Team for Greater Manchester and for the bid to be produced in consultation with the Greater Manchester authorities.

### **Exe/13/079 SEMMMS A6 Manchester Airport Relief Road – Consultation Feedback**

In September 2012 we had looked at the business case for the South East Manchester Multi Modal Strategy (SEMMS) (Minute Exe/12/083). A further report submitted by the Chief Executive provided an update on the progress of the A6 to Manchester Airport Relief Road. The majority of the Scheme was outside the city with no direct City Council financial exposure, but all three affected local authorities had to agree the detail of the scheme. The report reviewed the responses that had been received to the first phase of consultation, sought approval for the currently preferred junction option within the city, and also approval to progress the scheme prior to the submission of a planning application later in the year.

The junction within Manchester was where the Scheme crossed Styal Road and two layout options had been the subject of the consultation. The responses to the consultation showed significant preference for Option 1.

We noted that this report had also been considered by the Economy Scrutiny Committee at its recent meeting and that the Committee had endorsed its recommendations (Minute ESC/13/24).

## **Decisions**

- 1 To notes the findings of the consultation process to date and the intention to undertake a second round of public consultation on the currently preferred scheme design in June 2013.

- 2 To agree, as far as the City Council is concerned, to support the Option 1 design of the junction with Styal Road, Wythenshawe, for inclusion in the preferred scheme proposals.
- 3 To agree to delegate authority to the Chief Executive, in consultation with the Executive members for Environment and Neighbourhood Services, to agree the consultation material for the second phase of public engagement regarding the scheme for distribution to Manchester households.
- 4 To agrees to delegate authority to the Chief Executive, in consultation with the Executive members for Environment and Neighbourhood Services, to continue to develop the preferred scheme, in order that a planning application can be submitted in early autumn 2013.
- 5 To notes that further reports on associated matters will be brought forward as the project progresses.

### **Exe/13/080 Delegation of Executive Functions for Council Officers**

A report was submitted seeking approval for the delegations to officers of the Council's various executive functions as recorded at Part 3, Section A of the Council's 2013 Constitution, and for delegations to officers of the Council's various executive functions recorded at Part 3, Section F of the Council's 2013 Constitution.

The report explained the legal powers available to the Leader and to the Executive to arrange for the exercise of and delegation of executive functions within the Council. We supported the proposed delegations.

### **Decisions**

1. To notes the decision of the Leader of the Council to exercise his power under Section 9(E)(2) of the Local Government Act 2000 (as amended) to delegate the discharge of all of the Council's functions to the Executive.
2. To delegate the discharge of the Council's executive functions recorded at Part 3, Section A of the Council's 2013 Constitution to officers, as set out in the Council's 2013 Constitution presented to Council at its Annual Meeting on 15 May 2013.
3. To delegate the discharge of the Council's executive functions recorded at Part 3, Section F of the Council's 2013 Constitution to officers, as set out in the Council's 2013 Constitution presented to Council at its Annual Meeting on 15 May 2013. In relation to the Scheme of Delegation to Officers set out in Section F of the 2013 Constitution, the Executive is asked to agree that such delegations include those functions that are designated as "Executive Functions" and those functions that are designated as "General Functions" insofar as these are executive functions.



## Exe/13/081 Eastlands

(Councillor J Battle declared a personal interest in this item as a member of the Board of New East Manchester Ltd. Councillors Leese, Smith and Wheale declared personal interests in this item as Manchester City FC season ticket holders.)

Previous reports to us had set out the development of new partnership arrangements with Manchester City Football Club (MCFC) that had emerged over the last five years and which had sought to exploit the regeneration opportunity to make East Manchester as a place to invest, work and live. The first tangible signs of these arrangements could now be seen with the development of the Manchester City Football Academy in Openshaw West, which was scheduled to be open in the summer of 2014.

A joint report by the Chief Executive, the City Treasurer, the Chief Executive of New East Manchester Ltd, and the Deputy Chief Executive (Neighbourhoods) provided an update the development of the Beswick Community Hub, a key component in the overall Eastlands regeneration. In November 2012 we had adopted the final version of the Beswick Community Hub Masterplan. At that time we had endorsed further design development and negotiations with stakeholders and funders of the different elements in the Community Hub (Minute Exe/12/139). Since then the land acquisition strategy had been substantially completed and planning approval for the proposals had been granted at Planning Committee on 18th April 2013. The College, Leisure Centre and public realm / highways proposals had been granted detailed permission with the proposed Institute and retail facilities granted outline permission. Funding approval for the college had been received from the Education Funding Agency with MCC to act as their agent for the purposes of delivering the capital build. Following talks with Sport England, the Amateur Swimming Association and British Water polo, the proposals for the swimming pool facilities at the Beswick Leisure Centre had been revised. For the retail facilities, discussions with an established retail operator were well advanced.

The estimated costs and budgets for all the components of the Beswick Community Hub now stood at:

Project	Approved Budget	Estimated Cost	Funding Partners	Funding
<b>Phase 1</b>				
Connell Sixth Form College	£10.2m	£10.08m	Dept for Education Football Foundation	£9.730m £0.35m
Beswick Leisure Centre	£8.7m	£9.468m	Section.106 from MCFC MCC Borrowing (*) Sport England Iconic Building Fund (∞)	£3.0m £4.468m £2.0m
Rugby Pitch	£0.34m	£0.213m	Rugby Funding MCC Borrowing (*)	£0.05m £0.163m
Highways / Public Realm	£6.750m	£7.091m	MCC Earmarked Reserves	£6.75m £0.341m
<b>TOTAL</b>	<b>£25.99m</b>	<b>£26.852m</b>		<b>£26.852m</b>

Project	Approved Budget	Estimated Cost	Funding Partners	Funding
<b>Phase 2</b>				
Manchester Institute of Sports Science & Sports Medicine	£13.95m	£13.95m	MCFC MCC Borrowing (*)	£9.7m £4.25m
Retail Shops	£1.25m	£1.25m	Private developer	£1.25m
<b>TOTAL</b>	<b>£41.190m</b>	<b>£42.052m</b>		<b>£42.052m</b>

Note: \* drawdown of Stadium Rental Reserve to be agreed with Sport England.

∞ Funds approved at Stage 1, awaiting Stage 2 approval

These estimates now showed an additional capital requirement of £862,000 above the approved budgets. We agreed to recommend to the Council this increase in the capital programme.

The report also provided an update on discussions with Sport England on the future use of the Stadium Rent including Naming Rights income, and on proposals to underpin the arrangements replacing "Sportcity" with the name "The Etihad Campus" as agreed in principle in July 2011 (Minute Exe/11/080). Discussions had also continued to vary the Lottery Funding Agreement (LFA) entered into in 1999 so that the income arising from the revised stadium rent could be applied to supporting facilities in East Manchester beyond those covered originally by the LFA. The Variation to the LFA was almost ready for completion and the report set out the main changes to it and what would be possible once it had been agreed and signed. This included the use of any income (less any development costs incurred by the Council excluding historic remediation costs) arising from the disposal of the Northern Car Parks site close to the stadium. We supported those changes.

## Decisions

1. **To recommend** that the Council increase the Capital Programme by £862,000 to be financed from prudential borrowing funded from the annual MCFC Stadium rental of £521,000 and £341,000 from MCC earmarked reserves.
2. To delegate authority to the Chief Executive of New East Manchester Ltd and the City Treasurer and City Solicitor, in consultation with the Leader, the Executive Member for Finance and Human Resources, and the Deputy Leader (Regeneration, Housing & Planning), to conclude the negotiations with the retail operator for the retail facilities within the Beswick Community Hub and to finalise the lease arrangements to facilitate the development.
3. To agree that any net income arising from the disposal of the Northern Car Parks land, coloured yellow on the plan attached at Annex1, be applied in accordance with the proposals referred to in Section 4 of the report relating to the Stadium Rent / Naming Rights income reserves.

4. To delegate the finalisation of the terms of the Deed of Variation of the City of Manchester Stadium Lottery Funding Agreement 1999 between the City Council and Sport England to the Chief Executive of New East Manchester Ltd and the Deputy Chief Executive (Neighbourhoods) in consultation with the City Treasurer and City Solicitor in accordance with Section 4 of the report.
5. To authorise the City Solicitor to complete the Deed of Variation of the City of Manchester Stadium Lottery Funding Agreement 1999 and any other documentation related to it.
6. To authorise the City Solicitor to finalise and complete all legal documentation required to give effect to the remaining proposals set out in this report.